

Articles + Publications | November 18, 2022

Should Conscription of State Attorneys General Be a Recognized Fourth Form of Federal Agency Action? How Federal Agencies Are Using the States to Expand Their Regulatory Reach and Advance Their Missions

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Ryan Strasser, Tim McHugh, Abby Hylton*, and Trey Smith* are published in the January/February 2023 edition of *The Journal of Federal Agency Action* for their article "Should Conscription of State Attorneys General Be a Recognized Fourth Form of Federal Agency Action? How Federal Agencies Are Using the States to Expand Their Regulatory Reach and Advance Their Missions."

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